

CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD
CENTRAL VALLEY REGION

ORDER NO. ____

WASTE DISCHARGE REQUIREMENTS
FOR
HOWARD E. CAYWOOD, INC.
SECTION 19 & 24 LEASES
MIDWAY-SUNSET OIL FIELD
KERN COUNTY

The California Regional Water Quality Control Board, Central Valley Region, (hereafter Regional Board) finds that:

1. Howard E. Caywood, Inc. (hereafter Discharger), is a California corporation that owns and operates crude oil production wells at the leases designated as "Section 19" and "Section 24" in the Midway Valley Area of Midway-Sunset Oil Field.
2. The Discharger operates six unlined surface impoundments, generally known in the industry as sumps, at the Section 19 and Section 24 Leases. Approximately 611 barrels/day (25,662 gallons/day) of produced wastewater is discharged to the sumps for disposal by solar evaporation and percolation.
3. The wastewater disposal operation is currently not regulated by Waste Discharge Requirements (WDRs). WDRs are being issued to assure compliance with current State regulations and Regional Board policies and guidelines.
4. This Order implements the *Water Quality Control Plan for the Tulare Lake Basin, Second Edition* (hereafter Basin Plan), which designates beneficial uses, establishes water quality objectives, and contains implementation plans and policies for all waters of the Basin.

LOCATION AND DESCRIPTION

5. The Discharger's facility is approximately seven miles northwest of the City of Taft, in the N ¼ of Section 19, T31S, R23E, and the NE ¼ of Section 24, T31S, R22E, MDB&M (Assessor Parcel Nos. 298-040-23-9, 183-210-22-8, 298-040-19-7, 298-040-18-9, 298-040-17-1), as shown on Attachments A and B that are attached to and made part of this Order. The discharge occurs in the Midway-Sunset Oil Field, which is on the west side of the Tulare Lake Basin. Geographically, Midway-Sunset Oil Field exists within Midway Valley.
6. Midway Valley is a southeast plunging structural trough formed by tectonic compressional forces associated with movement along the San Andreas Fault. The trough contains over 10,000 feet of sedimentary deposits dating as far back as the Jurassic Period. The most recent sediments deposited in the valley trough are the 1,000+ foot thick Pleistocene Tulare Formation and the Quaternary Alluvium, which ranges up to 800 feet thick in the center of the valley.
7. The Tulare Formation, which lies stratigraphically below the Alluvium, consists of poorly consolidated, coalescing alluvial fan and alluvial plain deposits that interfinger with lacustrine

(lake) sediments. It is an oil bearing and oil producing formation in areas of the Midway-Sunset Oil Field.

8. No known active faults occur on or near the facility. The nearest known active faults are the Buena Vista Fault and the San Andreas Fault, which are approximately seven miles southeast and eight miles west of the facility, respectively.
9. Land within the immediate area is used for oil exploration and production.
10. The discharge occurs in the Taft Hydrologic Area (No. 557.20), as depicted on interagency hydrologic maps prepared by the Department of Water Resources.
11. The climate in Midway Valley is semi-arid, with hot, dry summers and cool winters. Available weather data from a monitoring station in Taft indicates the average annual precipitation is 5.6 inches and the average annual Class A pan evaporation is 95.7 inches.
12. The 100-year and 1000-year, 24-hour precipitation events calculated by DWR are 2.03 and 2.63 inches, respectively.
13. Small, unnamed ephemeral drainage courses, considered waters of the United States, traverse the area in the vicinity of the facility. Some surface flow can be observed in the drainage courses following infrequent storm events during the months of November through April.
14. FEMA (Federal Emergency Management Agency) flood zone data for Kern County, dated 30 September 2003, indicates that a 100-year flood plain exists on the Section 19 & 24 Leases.

WASTEWATER CHARACTERISTICS

15. Connate formation water (wastewater) is co-produced in association with oil, primarily from hydrocarbon bearing marine formations, in the Midway Sunset Oil Field by the various oilfield operators. Wastewater at the Discharger's facility has a high inorganic salt content. Analytical results sampled by Regional Board staff on 16 March 2005 show that the wastewater has the following characteristics:

<u>Constituent</u>	<u>Units</u>	<u>Concentration</u>
Specific Conductance (EC)	µmhos/cm	33,000
Total Dissolved Solids (TDS)	mg/L	22,000
Chloride	mg/L	13,000
Boron	mg/L	28

16. Implementation policies in the Basin Plan regarding the disposal of oil field wastewater indicate that the maximum salinity limits for wastewater in unlined sumps overlying groundwater with existing and future probable beneficial uses are:

<u>Constituent</u>	<u>Units</u>	<u>Concentration</u>
Specific Conductance (EC)	µmhos/cm	1000
Chloride	mg/L	200
Boron	mg/L	1

17. Wastewater discharges that exceed the Basin Plan's maximum salinity limits noted in Finding No. 16 may be permitted if the Discharger successfully demonstrates to the Regional Board in a public hearing that exceeding the maximum salinity limits will not substantially affect water quality nor cause a violation of water quality objectives.
18. Generally, designated waste is non-hazardous waste that contains pollutants that, under ambient environmental conditions at a waste management unit, could be released in concentrations exceeding applicable water quality objectives or that could reasonably be expected to affect beneficial uses of the waters of the state as contained in the appropriate state water quality control plan. The discharge of designated waste to land is subject to the requirements of Title 27, California Code of Regulations (CCR), Section 20090(b) (hereafter Title 27).
19. The Discharger is exempt from the requirements of Title 27. The exemption is based upon the following:
- a) The Regional Board is issuing waste discharge requirements;
 - b) The wastewater discharge, as permitted in the Order, is in compliance with the applicable water quality control plan; and,
 - c) The wastewater does not need to be managed according to Chapter 11, Division 4.5 of Title 22 as a hazardous waste.

GROUNDWATER INFORMATION

20. A detailed hydrogeologic study has been conducted for the Midway Valley Area. Technical information was developed during the study that characterizes hydrogeological conditions in the area of the Discharger's facility. Conclusions from the study indicate that first encountered groundwater, found in the oil producing Tulare Formation, is of poor quality having no demonstrated beneficial uses and is geologically isolated from usable groundwater in the San Joaquin Valley to the east.
21. The following is a summary of groundwater conditions in the area: 1) The first groundwater occurs in the oil-producing Tulare Formation; 2) the depth to groundwater is in excess of 800 ft; 3) it is of poor quality with Total Dissolved Solids exceeding 3,000 mg/L (i.e., the Municipal and

Domestic exception limit); 4) it exceeds the secondary drinking water standard for chloride and nitrate; 5) it has a boron concentration greater than 1 mg/L; 6) it is geologically isolated from usable groundwater in the south San Joaquin Valley; 7) it is not currently used, or likely to be used in the foreseeable future, and without extensive treatment, is not suitable for municipal or domestic supply.

22. Pursuant to 40 Code of Federal Regulations (CFR), Section 146.4, the Tulare Formation in the Midway-Sunset Oil Field has been exempted by the U.S. EPA for the purpose of underground injection of non-hazardous fluids associated with the production of hydrocarbons. Permitting of Class II injection wells used for the subsurface injection of produced oilfield wastewater is conducted by the California State Division of Oil, Gas & Geothermal Resources.
23. The “Sources of Drinking Water” policy, which was added to the Basin Plan in 1988, provides that all groundwater in the Tulare Lake Basin is considered to be suitable or potentially suitable for municipal or domestic water supply, and should be so designated by the Regional Board with certain exceptions. One of those exceptions is for groundwater that exceeds 3,000 mg/L in TDS (5,000 μ mhos/cm EC), and is not reasonably expected to supply a public water system. A second exception is as stated in Finding 22, where pursuant to 40 Code of Federal Regulations (CFR), Section 146.4, the Tulare Formation has been exempted by the U.S. EPA for the purpose of underground injection of non-hazardous fluids associated with the production of hydrocarbons.
24. The Basin Plan generally designates beneficial uses for groundwater in this area of the Tulare Lake Basin as municipal, domestic, agricultural, and industrial supply. It is also recognized in the Basin Plan that there are areas, such as the Midway Valley area of the Midway-Sunset Oil Field, where the listed beneficial uses may not exist.
25. The West Kern Water District supplies domestic and industrial water to a 250 square mile area in western Kern County, including the entire Midway Valley area, from groundwater wells in the Tupman area. Other sources of water supply include State Water project deliveries and agreements with various Kern County water agencies. There are no other known alternative water supplies.
26. Based on Finding Nos. 20-26, there is no groundwater in the region that can reasonably be expected to be used for domestic, municipal, agricultural, or industrial supply.

OTHER LEGAL REFERENCES

27. The action to adopt waste discharge requirements for existing facilities is exempt from the provisions of the California Environmental Quality Act (CEQA), in accordance with Title 14, California Code of Regulations, Section 15301.
28. This Order requires the Discharger to submit technical reports as authorized under CWC Section 13267 (b)(1), which states in part:

“In conducting an investigation specified in subdivision (a), the Regional Board may require that any person who has discharged, discharges, or is suspected of having discharged or discharging, or

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who proposes to discharge waste within its region, or any citizen or domiciliary, or political agency or entity of this state who has discharged, discharges, or is suspected of having discharged or discharging, or who proposes to discharge waste outside of its region that could affect the quality of water within its region, shall furnish, under penalty of perjury, technical or monitoring program reports which the Regional Board requires. The burden, including costs, of these reports shall bear a reasonable relationship to the need for the report and the benefits to be obtained from the reports. In requiring those reports, the Regional Board shall provide the person with a written explanation with regard to the need for the reports, and shall identify the evidence that supports requiring that person to provide the reports.”

29. The technical reports required by this Order and attached “Monitoring and Reporting Program No. _____” are necessary to assure compliance with these Waste Discharge Requirements. The Discharger operates the facility that discharges the waste subject to this Order.
30. The Discharger is not required to obtain coverage under a National Pollutant Discharge Elimination System (NPDES) general industrial stormwater permit provided they have not experienced a reportable spill since 19 November 1987. It is the Discharger’s responsibility to comply with USEPA federal stormwater regulations (40 CFR Parts 122, 123, and 124) should it not qualify for exemption.
31. The Regional Board has notified the Discharger, interested agencies, and persons of its intent to prescribe waste discharge requirements for this discharge and has provided them with an opportunity for a public hearing and an opportunity to submit their written views and recommendations.
32. The Regional Board, in a public meeting, heard and considered all comments pertaining to this facility and discharge.
33. Any person affected by this action of the Regional Board may petition the State Water Resources Control Board to review the action in accordance with Sections 2050 through 2068, Title 23, California Code of Regulations. The petition must be received by the State Water Resources Control Board, Office of Chief Counsel, within 30 days of the date of issuance of this Order. Copies of the laws and regulations applicable to the filing of a petition are available on the Internet at http://www.swrcb.ca.gov/water_laws/index.html and will be provided on request.

IT IS HEREBY ORDERED that pursuant to §13263 and §13267 of the Water Code, Howard E. Caywood, Inc., its agents, successors, and assigns, in order to meet the provisions contained in Division 7 of the California Water Code and plans, policies, and regulations adopted thereunder, shall comply with the following:

A. Discharge Prohibitions

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1. The acceptance, treatment, or discharge of “hazardous waste” is prohibited. For the purposes of this Order, the term “hazardous waste” is as defined in Title 27, Section 20164.
2. Discharges to surface water or surface water drainage courses are prohibited except for stormwater discharges permitted by an active NPDES permit or for facilities exempt from the NPDES permitting requirements.
3. The discharge of wastes other than wastewater associated with the production of crude oil on these leases is prohibited.

B. Discharge Specifications

1. Wastewater shall only be discharged to and confined to the six sumps described in Finding No. 2.
2. Wastewater production shall be controlled to the extent necessary to maintain consistent compliance with the terms of this Order.
3. Containment berms for the sumps shall be designed and maintained to prevent leakage, whether from erosion, slope failure, animal burrowing, or some other cause.
4. The sumps shall have sufficient freeboard to prevent overtopping as a result of heavy successive precipitation events, high velocity winds, and seismic shaking. **In no case shall there be less than two feet (measured vertically) of freeboard.**
5. Precipitation and drainage control system shall be designed, constructed, operated, and maintained to accommodate the anticipated volume of precipitation and peak flows from surface runoff under 100-year, 24-hour precipitation conditions. Annually, prior to the anticipated rainy season, any necessary erosion control measures shall be implemented, and any necessary construction, maintenance, or repairs of precipitation and drainage control facilities shall be completed to prevent erosion or flooding of the sumps.
6. The sumps shall be free of oil or effectively netted to preclude entry of wildlife in accordance with Title 14, California Code of Regulations, Section 1770 (b), (3).
7. All wastewater storage and disposal facilities shall be operated and maintained to prevent liquids, precipitates, and sludges from concentrating to hazardous levels.
8. Neither the treatment nor the discharge shall cause a nuisance or condition of pollution as defined by the California Water Code, Section 13050.

C. Provisions

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1. The Discharger shall comply with those applicable sections of the "Standard Provisions and Reporting Requirements for Waste Discharge Requirements" dated 1 March 1991, which are attached to and made part of this Order. To the extent that the Standard Provisions are inconsistent with any terms, conditions, or requirements in this Order, this Order shall govern.
2. Technical and monitoring reports specified in this Order are requested pursuant to Section 13267 of the Water Code. The Discharger shall comply with Monitoring and Reporting Program No. _____, which is attached to and made part of this Order. Failing to furnish the reports by the specified deadlines or falsifying information in the reports, are misdemeanors that may result in assessment of civil liabilities against the Discharger.
3. The Discharger may be required to submit additional technical reports as directed by the Executive Officer.
4. The Discharger shall notify Regional Board staff in writing of any proposed change in ownership or responsibility for construction or operation of the facility. This notification shall be given **90 days** prior to the effective date of the change and shall be accompanied by an amended Report of Waste Discharge and any technical documents needed to demonstrate continued compliance with this Order. In the event of any change in ownership of the wastewater facility, the Discharger shall notify the succeeding owner or operator in writing of the existence of this Order by letter, a copy of which shall be immediately forwarded to the Regional Board office.
5. The Discharger shall maintain a copy of this Order and make it available at all times to facility operating personnel, who shall be familiar with its contents, and to regulatory agency personnel upon request.
6. The Discharger shall immediately notify Regional Board staff of any flooding, equipment failure, slope failure, or other change in site conditions, which could impair the integrity of waste containment facilities or precipitation and drainage control structures.
7. The Regional Board staff will review this Order periodically and will revise these requirements when necessary.

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I, THOMAS R. PINKOS, Acting Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, Central Valley Region, on _____.

THOMAS R. PINKOS, Acting Executive Officer

RW:rw/rac:9/20/2005